



Missouri Department of
SOCIAL SERVICES
Your Potential. Our Support.

ERIC R. GREITENS, GOVERNOR • STEVE CORSI, Psy.D., ACTING DIRECTOR

PATRICK LUEBBERING, DIRECTOR
FAMILY SUPPORT DIVISION

P.O. BOX 2320 • JEFFERSON CITY, MO 65102-2320
WWW.DSS.MO.GOV • 573-751-3221 • 573-751-0507 FAX

January 9, 2018

Senator Jacob Hummel
District 4, St. Louis City and St. Louis County
201 W Capitol Ave., Rm. 328
Jefferson City, Missouri 65101

Dear Senator Hummel:

Thank you for your letter dated November 29, 2017. In response, I have attached a copy of the annual report, as described in RSMo 208.244.3, providing the information for both federal fiscal years 2016 and 2017. This report details changes to the Temporary Assistance for Needy Families (TANF) program under Senate Bill 24.

The following data can be found in the report:

- Enrollments for the Cash Diversion program and New Spouse Disregard;
- Demographics for the TANF population in federal fiscal years 2016 and 2017;
- Compliance figures for 50% sanctions and full family sanctions; and
- Policy changes implemented as a result of Senate Bill 24.

The Family Support Division is not aware of any recommendations made by the joint committee, as outlined in the RSMo 208.244.3 requirement.

We have attached a copy of the Senate Bill 24 TANF Reinvestment for state fiscal years 2017 and 2018. This document outlines where the savings from Senate Bill 24 has been appropriated in the budget. Please note there are no state savings from changes made to the SNAP program to be reinvested. In addition, we have also attached an updated one page document titled Senate Bill 24 Fast Facts, which has been previously provided to individuals interested in the impact of Senate Bill 24.

Please note, the further Missouri gets away from the initial implementation of Senate Bill 24, the more difficult it is to conclusively determine or assume an individual lost their TANF benefit as a direct result of the passing of this legislation as families lose access to TANF due to a variety of reasons.

RELAY MISSOURI
FOR HEARING AND SPEECH IMPAIRED
1-800-735-2466 VOICE • 1-800-735-2966 TEXT PHONE

An Equal Opportunity Employer, services provided on a nondiscriminatory basis.

Senator Jacob Hummel

January 9, 2018

Page Two

Please feel free to contact our team if you have further questions regarding this report. Our Legislative Liaison, Caitlin Whaley, can be reached at 573-751-4815.

Sincerely,



Patrick Luebbering
Director

PL:bsb

Attachments

cc: Steve Corsi, Acting Director, Department of Social Services
Jennifer Tidball, Deputy Director, Department of Social Services
Helen Jaco, Chief Financial Officer, Department of Social Services
Caitlin Whaley, Legislative Liaison, Department of Social Services

**TANF – Senate Bill 24 Annual Report
December 19, 2017**

Senate Bill 24 was passed and implemented by the 98th Missouri General Assembly on 08/28/2015 to be known as the “Strengthening Missouri Families Act”, and modified provisions of law relating to the TANF program. The following list details of the changes:

- 1) Standardized orientation for TANF applicants that informs them of program rules, requirements, work activities and consequences if program requirements are not satisfied prior to application approval.
- 2) TANF applicants shall sign a participation agreement known as a “Personal Responsibility Plan” prior to application approval unless the individual is exempt from work activities.
- 3) TANF applications must login to or create an account at jobs.mo.gov prior to application approval unless the individual is exempt from work activities.
- 4) Cash Diversion Program that grants eligible TANF applicants otherwise eligible for the TANF program a lump-sum cash grant for short-term needs in lieu of ongoing monthly TANF payments.
- 5) Sanction policies for non-cooperation with work requirements:
 - Division will schedule a face-to-face meeting with the recipient to explain participation requirements and the sanction policy.
 - The recipient has six (6) weeks from the date of the face to face meeting to comply with work requirements for one week, regardless of whether they attend the meeting.
 - If the participant does not comply during this six (6) week period, the Division shall reduce the amount of assistance otherwise payable to the household by fifty percent (50%) of the full grant amount.
 - The household will receive the reduced grant for up to ten (10) weeks if they remain eligible for Temporary Assistance on all other factors during that time. When the Temporary Assistance benefit has been reduced by 50%, the participant is required to complete four (4) consecutive weeks of participation in work activities for a minimum average of thirty (30) hours per week or the required hours allowable under the Fair Labor Standards Act (FLSA) before the sanction can be ended.
 - The ten week period provides the individual additional time to comply with work requirements. When the participant has completed four consecutive weeks of the required hours per week, the sanction will end.

- Failure to complete four consecutive weeks of participation for the minimum average required hours per week by the end of the ten (10) week period will result in a full-family sanction and the Temporary Assistance case closing.
- 6) New Spouse Disregard - A temporary disregard of all income and resources of a new spouse when they marry an active Temporary Assistance recipient. This disregard is available for six (6) consecutive months the Temporary Assistance participant receives a cash benefit. It is allowed once-in-a-lifetime for the Temporary Assistance recipient that marries, and applied to both parents in a two parent household that marry, if both are active cash recipients on the marriage date.
 - 7) Reduced life time limit to receive TANF benefits from 60 months to 45 (forty-five) months unless approved for a hardship extension.
 - 8) Create a database in conjunction with the Department of Economic Development for tracking and recording TANF recipient's work activities.

The following data was collected:

Federal Fiscal Year 2016

- Number of TA applications rejected prior to approval for non-compliance with new requirements – 534
- Number of Cash Diversion Cases – 36 totaling \$30,476 in payments
- Number of 50% Sanctions:
 - ❖ 9,238 households consisting of
 - 15,562 children;
 - 7,535 of those under age five
 - ❖ 779 resolved 50% sanctions
- Number of Full Family Sanctions:
 - ❖ 5,535 households consisting of
 - 9,170 children;
 - 4,427 of those under age five
 - ❖ 649 resolved Full Family Sanctions
- Number of New Spouse Disregard TANF cases – 15
- Number of TANF cases closed for 45 month life time limit:
 - ❖ 3,228 households consisting of
 - 6,662 children;
 - 2,822 of those under age five

- TANF participant logon hours with jobs.mo.gov
 - ❖ Total Participants: 3,993 Hours logged: 8,679

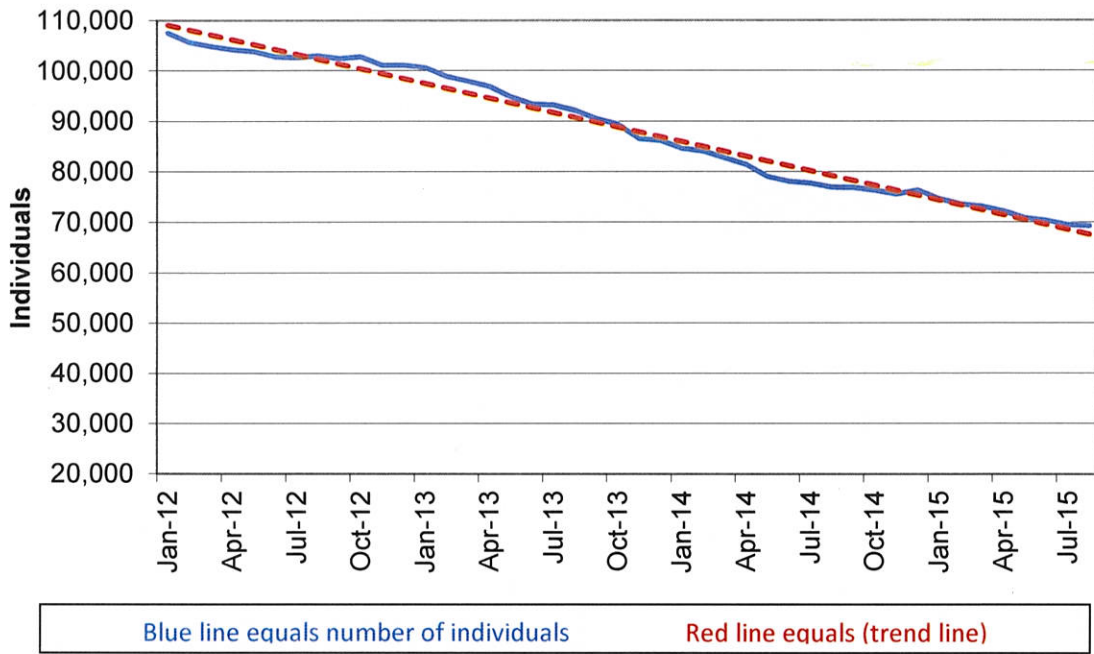
Federal Fiscal Year 2017

- Number of TA applications rejected prior to approval for non-compliance with new requirements - 546
- Number of Cash Diversion Cases – 11 totaling \$8,272 in payments
- Number of 50% Sanctions:
 - ❖ 4,768 households consisting of
 - 8,351 children;
 - 4,810 of those under age five
 - ❖ 680 resolved 50% sanctions
- Number of Full Family Sanctions:
 - ❖ 3,041 households consisting of
 - 5,358 children;
 - 2,974 of those under age five
 - ❖ 423 resolved Full Family Sanctions
- Number of New Spouse Disregard TANF cases – 12
- Number of TANF cases closed for 45 month life time limit:
 - ❖ 748 households consisting of
 - 1,713 children;
 - 759 of those under age five
- TANF participant logon hours with jobs.mo.gov
 - ❖ Total Participants: 2,505 Hours logged: 5,164

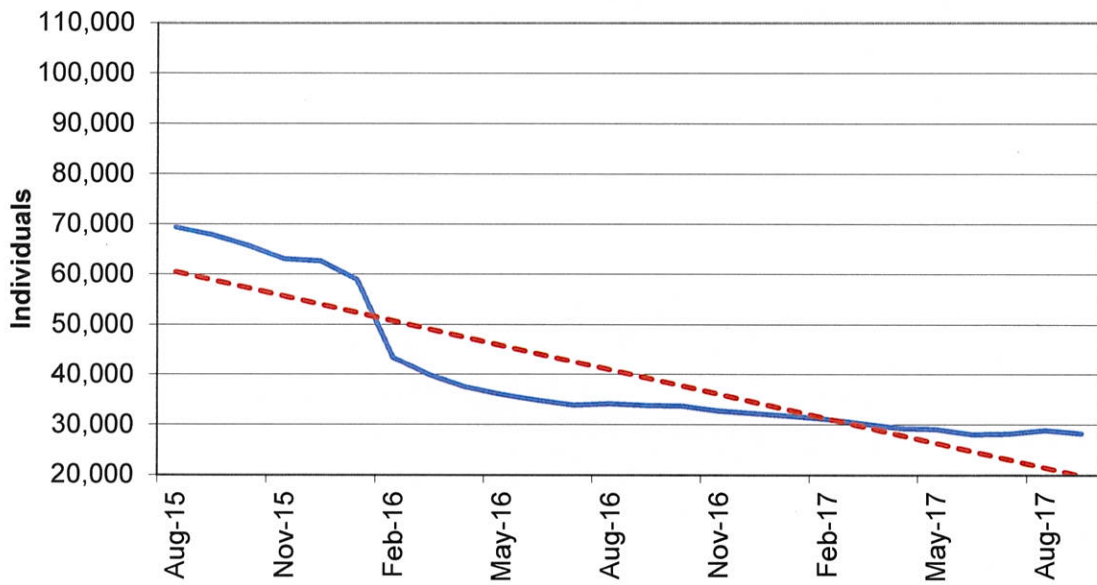
Senate Bill 24 Implementation Costs

- State Fiscal Year 2016 \$30,676
 - Orientation Video and Scripts created in English and Spanish
 - Personal Responsibility Plan in English and Spanish
 - Three special mailings to participants notifying them of the changes
 - Robocalls
 - Diversion Program system costs

Temporary Assistance Individuals January 2012 - August 2015

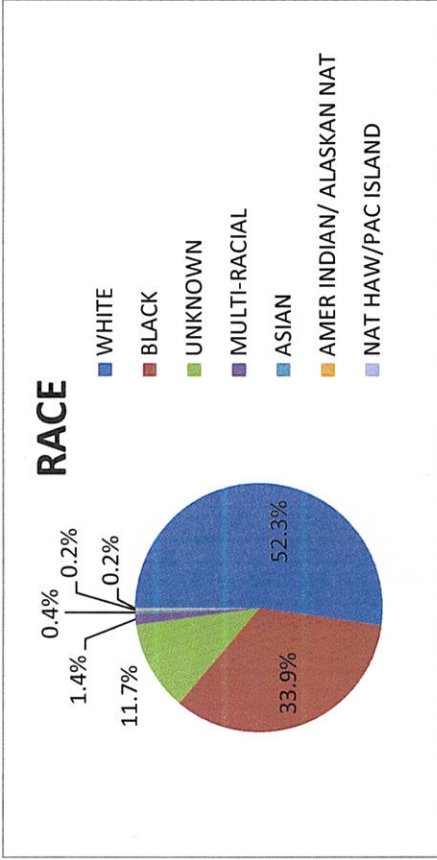


Temporary Assistance Individuals August 2015 - September 2017

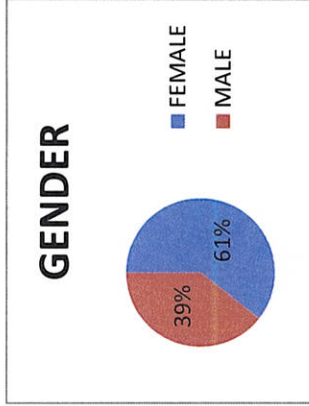


MISOURI DEPARTMENT OF SOCIAL SERVICES
 UNDUPLICATED COUNT OF ACTIVE TA INDIVIDUALS IN FEDERAL FISCAL YEAR 2016

RACE	NUMBER	PERCENT
WHITE	46,678	52.3%
BLACK	30,304	33.9%
UNKNOWN	10,428	11.7%
MULTI-RACIAL	1,215	1.4%
ASIAN	371	0.4%
AMER INDIAN/ ALASKAN NAT	164	0.2%
NAT HAW/PAC ISLAND	154	0.2%
Total	89,314	100%

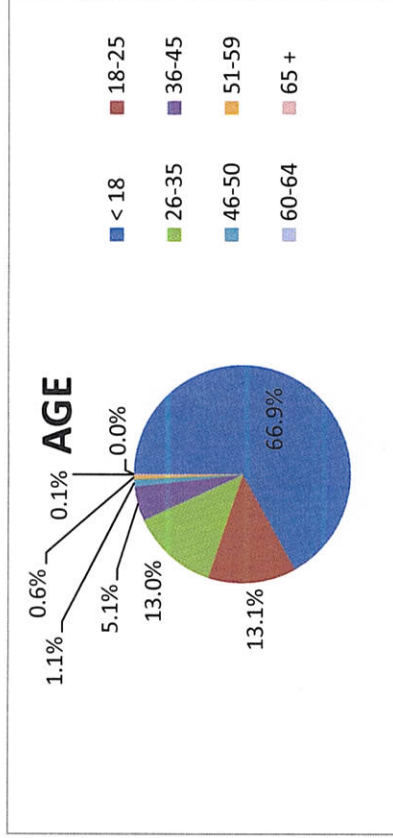


GENDER	NUMBER	PERCENT
FEMALE	54,164	61%
MALE	35,150	39%
Total	89,314	100%

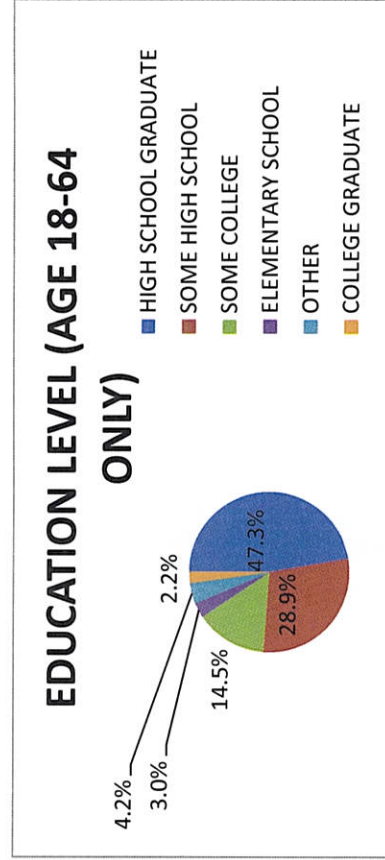


MISSOURI DEPARTMENT OF SOCIAL SERVICES
 UNDUPLICATED COUNT OF ACTIVE TA INDIVIDUALS IN FEDERAL FISCAL YEAR 2016

AGE	NUMBER	PERCENT
< 18	59,785	66.9%
18-25	11,712	13.1%
26-35	11,633	13.0%
36-45	4,579	5.1%
46-50	984	1.1%
51-59	568	0.6%
60-64	45	0.1%
65 +	8	0.0%
Total	89,314	100%

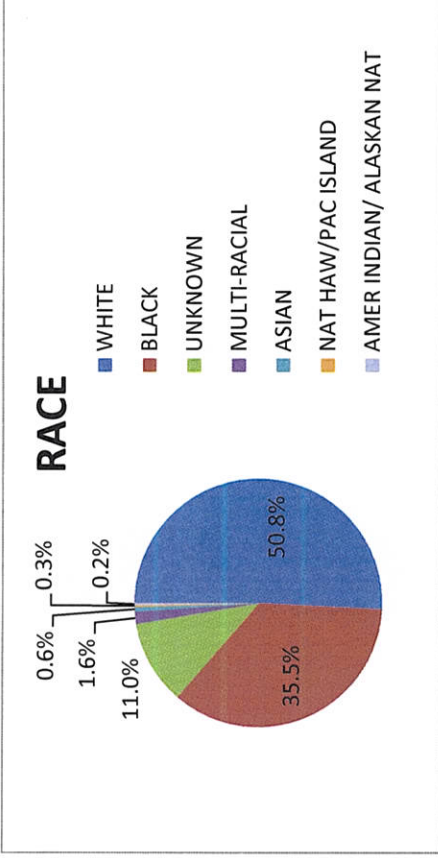


EDUCATION LEVEL (AGE 18-64 ONLY)	NUMBER	PERCENT
HIGH SCHOOL GRADUATE	13,966	47.3%
SOME HIGH SCHOOL	8,522	28.9%
SOME COLLEGE	4,269	14.5%
ELEMENTARY SCHOOL	891	3.0%
OTHER	1,226	4.2%
COLLEGE GRADUATE	647	2.2%
Total	29,521	100%

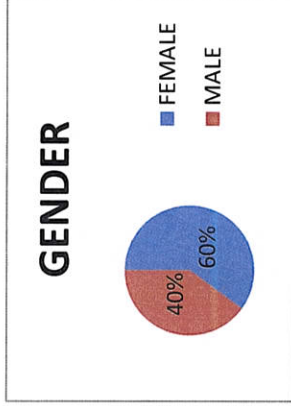


MISOURI DEPARTMENT OF SOCIAL SERVICES
 UNDUPLICATED COUNT OF ACTIVE TA INDIVIDUALS IN FEDERAL FISCAL YEAR 2017

RACE	NUMBER	PERCENT
WHITE	29,169	50.8%
BLACK	20,405	35.5%
UNKNOWN	6,322	11.0%
MULTI-RACIAL	915	1.6%
ASIAN	349	0.6%
NAT HAW/PAC ISLAND	147	0.3%
AMER INDIAN/ ALASKAN NAT	133	0.2%
Total	57,440	100%

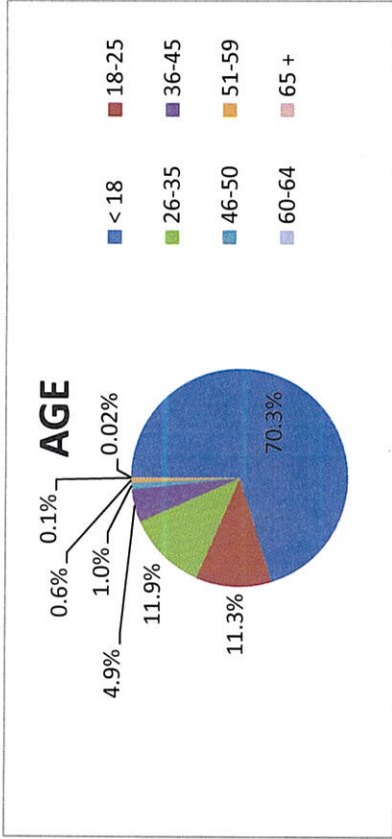


GENDER	NUMBER	PERCENT
FEMALE	34,488	60%
MALE	22,952	40%
Total	57,440	100%

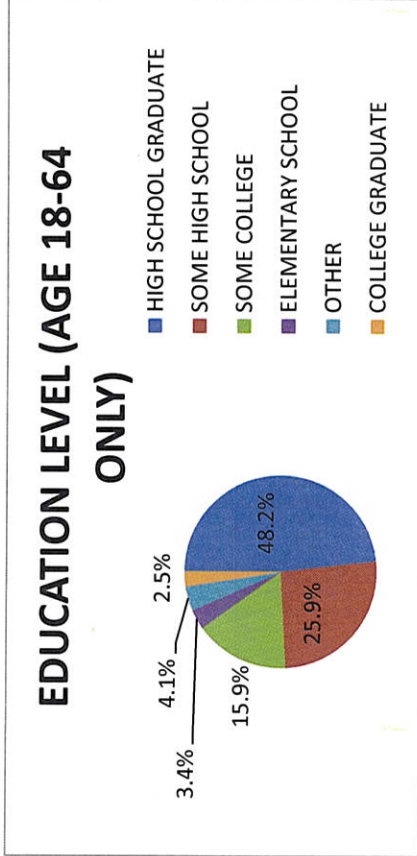


MISSOURI DEPARTMENT OF SOCIAL SERVICES
 UNDUPLICATED COUNT OF ACTIVE TA INDIVIDUALS IN FEDERAL FISCAL YEAR 2017

AGE	NUMBER	PERCENT
< 18	40,354	70.3%
18-25	6,469	11.3%
26-35	6,814	11.9%
36-45	2,820	4.9%
46-50	575	1.0%
51-59	367	0.6%
60-64	29	0.1%
65 +	12	0.02%
Total	57,440	100%



EDUCATION LEVEL (AGE 18-64 ONLY)	NUMBER	PERCENT
HIGH SCHOOL GRADUATE	8,230	48.2%
SOME HIGH SCHOOL	4,427	25.9%
SOME COLLEGE	2,720	15.9%
ELEMENTARY SCHOOL	573	3.4%
OTHER	699	4.1%
COLLEGE GRADUATE	425	2.5%
Total	17,074	100%



SB 24/TANF Reinvestment

HB Section	Appropriation	Description	FY17 TAFP	FY18 TAFP
Family Support Division				
11.115	Temporary Assistance	Missouri Work Assistance (MWA) Contracts	\$7,000,000	\$5,000,000
11.115	Temporary Assistance	Employment Training Resource	\$1,000,000	\$1,000,000
11.115	Temporary Assistance	Microsoft Certification	\$500,000	\$0
11.115	Temporary Assistance	ABC Program Today	\$500,000	\$500,000
11.120	Alternatives to Abortion	Alternatives to Abortion-transferred to FSD in FY18		\$4,300,000
11.120	Healthy Marriage/Fatherhood Initiatives	Healthy Marriage/Fatherhood Initiatives	\$1,500,000	\$1,500,000
Children's Division			\$10,500,000	\$12,300,000
11.235	Children's Treatment Services	In-Home Intensive Services	\$1,000,000	\$1,000,000
11.240	Home Visitation	GR/Federal Fund Switch	\$100,000	\$100,000
11.255	Foster Care Youth Educational Assistance	Educational Training Voucher	\$450,000	\$450,000
11.305	Purchase of Child Care Child Care	Childcare Facility Inspections	\$2,027,307	\$2,027,307
11.305	Purchase of Child Care Child Care	Registered provider training/tracking/TA (Educare)	\$1,500,000	\$1,500,000
11.305	Purchase of Child Care Child Care	Disproportionate Share Rate Enhancements	\$3,000,000	\$3,000,000
11.305	Purchase of Child Care Child Care	Child Care Access Rate Increase	\$4,608,645	\$0
11.305	Purchase of Child Care Child Care	ECDEC Fund Swap	\$2,676,737	\$2,676,737
11.305	Purchase of Child Care Child Care	GR/TANF Switch	\$1,383,385	\$1,383,385
Office of Administration			\$16,746,074	\$12,137,429
5.160	Alternatives to Abortion	Alternatives to Abortion-transferred to FSD in FY18	\$4,300,000	
Total Reinvestment			\$31,546,074	\$24,437,429

Senate Bill 24 Fast Facts

Temporary Assistance Statistics

Sanctions/Closings - December 2016

<u>Actual 50% Sanctions*</u> :	9,726
<u>Actual Full Family Sanctions*</u> :	5,717
<u>Applications Rejected Due to SB24 Requirements**:</u>	1,060
<u>Lifetime Limit Reached:</u>	3,908

TA Caseload Change - Year to Year Comparison

	<u>Dec-15</u>	<u>Dec-16</u>	<u>Difference Dec - 15 to Dec-16</u>	<u>Sep-17</u>	<u>Difference Dec - 15 to Sept-17</u>
Applications Received	2,263	2,165	-98	3,011	748
Applications Approved	1,460	1,055	-405	952	-508
Cases Closed	4,381	1,327	-3,054	1,157	-3,224
Families Receiving TA	24,777	13,621	-11,156	12,032	-12,745
Children Receiving TA	43,154	24,144	-19,010	21,431	-21,723
Total Parents/Caretakers	19,495	8,126	-11,369	6,888	-12,607
Total Payments	\$5,376,883	\$3,106,703	-\$2,270,180	\$2,718,763	-\$2,658,120
Average Per Family	\$217.01	\$228.08	\$11.07	\$225.96	\$8.95
Females - Head of Household in One-Parent Families	14,660	6,464	-8,196	5,464	-9,196
Males - Head of Household in One-Parent Families	1,193	466	-727	428	-765
Participants in MWA	3,373	11.30.2016 Data			

Hardship Extensions - December 2016

Domestic Violence	23
Substance Abuse	3
Mental Health	2
Active in CD	4
Family Crisis	6
<u>Pending Review</u>	<u>2</u>
Total Extensions	40
<u>Total Caseload</u>	<u>13,621</u>
Percentage of Caseload	0.29%

*Total TANF cases that closed **only** due to a sanction. If there were multiple reasons a case closed, these were not included. If the case's closing was cancelled before the end of the report month, that case was removed from the count. Cases are unduplicated by report month with the last closing action that occurred being kept.

**Total TANF applications rejected only due to Senate Bill 24 requirements. If there were multiple rejection reasons, these were not included. Cases are unduplicated by report month.

Food Stamp Statistics - December 2016

ABAWD Closings due to 3 Non-Work Months 42,313

<u>Total Enrollments with DWD:</u>	4806
ABAWD:	4575
Volunteers:	231

Caseload

Total Households	354,483
Number of Individuals	766,135
Total Issuance Per Month	\$93,534,689
Average Per Family	\$263.86